PROPOSITION 39 GENERAL OBLIGATION BONDS PROPOSITION V BUILDING FUND FINANCIAL AND PERFORMANCE AUDITS

June 30, 2014



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FINANCIAL AND PERFORMANCE AUDITS

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FINANCIAL AUDIT OF BUILDING FUND PROPOSITION V

INDEPENDENT AUDITOR'S REPORT

The Board of Trustees
The Proposition V Citizens' Bond Oversight Committee
Grossmont-Cuyamaca Community College District

Report on the Financial Statements

We have audited the accompanying Proposition V Building Fund financial statements of the Grossmont-Cuyamaca Community College District (the District) as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the District's Proposition V Building Fund financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

The Board of Trustees
The Proposition V Citizens' Bond Oversight Committee
Grossmont-Cuyamaca Community College District

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Proposition V Building Fund of the District as of June 30, 2014, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 6, 2015 on our consideration of the District's internal control over the Proposition V Building Fund financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over the Proposition V Building Fund financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over the Proposition V Building Fund financial reporting and compliance.

Vicenti, Lloyd & Stutman ut VICENTI, LLOYD & STUTZMAN LLP

Glendora, California February 6, 2015

BALANCE SHEET PROPOSITION V BUILDING FUND June 30, 2014

Assets	
Cash in county treasury	\$ 77,836,631
Accounts receivable	76,889
Total Assets	<u>\$ 77,913,520</u>
Liabilities and Fund Balance	
Liabilities	
Accounts payable	\$ 1,335,584
Total Liabilities	1,335,584
Fund Balance	
Restricted	76,577,936
Total Fund Balance	76,577,936
Total Liabilities and Fund Balance	\$ 77,913,520

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE PROPOSITION V BUILDING FUND

For the Fiscal Year Ended June 30, 2014

Revenues	
Interest and investment income	<u>\$ 233,661</u>
Total Revenues	233,661
Expenditures	
Supplies	109,517
Other services	2,752,057
Capital outlay	794,151
Total Expenditures	3,655,725
Deficiency of revenues over expenditures	(3,422,064)
Other Financing Sources	
Proceeds from sale of bonds	80,000,000
Total Other Financing Sources	80,000,000
Net change in fund balance	76,577,936
Fund Balance - Beginning of Year	
Fund Balance - End of Year	\$ 76,577,936

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE BUDGET AND ACTUAL - PROPOSITION V BUILDING FUND

For the Fiscal Year Ended June 30, 2014

	Budget *	Actual	Variance Favorable (Unfavorable)
Revenues			
Interest and investment income	\$ 250,000	\$ 233,661	\$ (16,339)
Total Revenues	250,000	233,661	(16,339)
Expenditures			
Supplies	116,287	109,517	6,770
Other services	18,935,149	2,752,057	16,183,092
Capital outlay	61,198,564	794,151	60,404,413
Total Expenditures	80,250,000	3,655,725	76,594,275
Deficiency of revenues over expenditures	(80,000,000	(3,422,064)	76,577,936
Other Financing Sources			
Proceeds from sale of bonds	80,000,000	80,000,000	
Total Other Financing Sources	80,000,000	80,000,000	
Net change in fund balance	\$ -	76,577,936	\$ 76,577,936
Fund Balance - Beginning of Year			
Fund Balance - End of Year		\$ 76,577,936	

^{*} The budget for revenues reflects estimated amounts to be received in the current year. The budget for expenditures reflects amounts remaining and available for current and subsequent years' expenditures and does not necessarily coincide with actual planned expenditures in the current year.

NOTES TO THE FINANCIAL STATEMENTS June 30, 2014

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

ACCOUNTING POLICIES

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

FUND STRUCTURE

The Statement of Revenues, Expenditures and Change in Fund Balance is a statement of financial activities of the Building Fund related to the current reporting period. Fund expenditures frequently include amounts for land, buildings, equipment, retirement of indebtedness, transfers to other funds, etc. Consequently, these statements do not purport to present the result of operations or the net income or loss for the period as would a statement of income for a profit-type organization.

BASIS OF ACCOUNTING

The Building Fund is maintained on the modified accrual basis of accounting. As such, revenues are recognized when they become susceptible to accrual, which is to say, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered).

During the year, Cash in the County Treasury is recorded at cost, which approximates fair value.

BUDGET

The Statement of Revenues, Expenditures and Change in Fund Balance - Budget and Actual includes a column entitled "Budget". The amounts in this column represent the budget adopted by the Board and all amendments throughout the year.

NOTES TO THE FINANCIAL STATEMENTS June 30, 2014

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

FUND BALANCE CLASSIFICATION

The governmental fund financial statements present fund balance classifications that comprise a hierarchy based on the extent to which the District is bound to honor constraints on the specific purposes for which amounts can be spent. Amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation are considered restricted. The fund balance of the Building Fund is therefore classified as restricted.

CAPITAL ASSETS AND LONG-TERM DEBT

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Building Fund are determined by its measurement focus. The Building funds are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the Building Fund are accounted for in the basic financial statements of the District.

ESTIMATES

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTES TO THE FINANCIAL STATEMENTS June 30, 2014

NOTE 2 - DEPOSITS - CASH IN COUNTY TREASURY:

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the San Diego County Treasury as part of the common investment pool. These pooled funds are carried at cost which may differ from fair value. The fair market value of the District's Building Fund deposits in this pool as of June 30, 2014, as provided by the County Treasurer, was \$77,825,235, as based upon the District's pro-rata share of the fair value for the entire portfolio (in relation to the amortized costs of the portfolio).

The County is authorized to deposit cash and invest excess funds by California Government Code Section 53648 et. seq. The county is restricted by Government Code Section 53635 pursuant to Section 53601 to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The funds maintained by the County are either secured by federal depository insurance or are collateralized. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

NOTE 3 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS:

There were no excess of expenditures over appropriations, by major object accounts.

NOTES TO THE FINANCIAL STATEMENTS June 30, 2014

NOTE 4 - BONDED DEBT:

On November 6, 2012, the District voters authorized the issuance and sale of general obligation bonds totaling \$398,000,000 which provides that proceeds of the bonds will be used to finance the acquisition and improvement of real property.

The outstanding related bonded debt for the District for Proposition V at June 30, 2014 is:

					Amount			Issued	Redeemed		
	Date of	Interest	Maturity	0	of Original	Outstanding		Current	Current	C	Outstanding
	Issue	Rate %	Date		Issue	July 1, 2013	_	Year	Year	Jι	me 30, 2014
Series A	8/27/2013	2.50 - 5.25%	8/1/2043	\$	80,000,000	\$	\$	80,000,000	\$	\$	80,000,000

Series A

On August 27, 2013, the District issued \$80,000,000 of current interest general obligation bonds. The annual requirements to amortize Series A bonds payable, outstanding as of June 30, 2014, are as follows:

Year Ended June 30,	 v- v v-		Total
· ·			
2015	\$ 5,860,000	\$ 3,754,238	\$ 9,614,238
2016	3,000,000	3,665,638	6,665,638
2017	2,790,000	3,579,838	6,369,838
2018	1,255,000	3,498,938	4,753,938
2019	1,305,000	3,447,738	4,752,738
2020-2024	7,485,000	16,209,063	23,694,063
2025-2029	9,555,000	14,079,181	23,634,181
2030-2034	12,310,000	11,247,338	23,557,338
2035-2039	15,905,000	7,563,281	23,468,281
2040-2044	20,535,000	2,805,469	23,340,469
	\$ 80,000,000	\$ 69,850,722	\$ 149,850,722

NOTE 5 - PURCHASE COMMITMENTS

As of June 30, 2014, the District was committed under various capital expenditure purchase agreements for bond projects totaling approximately \$350 thousand.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Trustees
The Proposition V Citizens' Bond Oversight Committee
Grossmont-Cuyamaca Community College District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the Proposition V Building Fund financial statements of the Grossmont-Cuyamaca Community College District (the District) as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the District's Proposition V Building Fund financial statements, and have issued our report thereon dated February 6, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over the Proposition V Building Fund financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or a combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's Proposition V Building Fund financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control and compliance. Accordingly, this, communication is not suitable for any other purpose.

Vicenti, Lloyd & Stitzman Lep VICENTI, LLOYD & STUTZMAN ELP

Glendora, California February 6, 2015

GROSSMONT-CUYAMACA COMMUNITY COLLEGE DISTRICT BUILDING FUND

SCHEDULE OF FINDINGS AND RESPONSES June 30, 2014

There were no findings related to the financial audit of the Proposition V Building Fund for the year ended June 30, 2014.





INDEPENDENT AUDITOR'S REPORT ON PROPOSITION 39 COMPLIANCE REQUIREMENTS

The Board of Trustees
The Proposition V Citizens' Bond Oversight Committee
Grossmont-Cuyamaca Community College District

We have conducted a performance audit of the Grossmont-Cuyamaca Community College District (the District) Proposition V Building Fund for the fiscal year ended June 30, 2014.

We conducted our performance audit in accordance with Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 15 of this report which includes determining the District's compliance with the performance requirements for the Proposition 39 Proposition V Building Fund under the applicable provisions of Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Sections 15264 and 15272 - 15286 of the California Education Code. Management is responsible for the District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal control of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Sections 15264 and 15272 - 15286 of the California Education Code. Accordingly, we do not express any assurance on internal control.

The results of our tests indicated that, in all significant respects, the District expended Proposition V Building Fund for the fiscal year ended June 30, 2014, only for the specific projects developed by the District's Board of Trustees, and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution and Sections 15264 and 15272 - 15286 of the California Education Code.

VICENTI, LLOYD & STUTZMAN LLP

Glendora, California February 6, 2015

PROPOSITION 39 GENERAL OBLIGATION BONDS PROPOSITION V PERFORMANCE AUDIT June 30, 2014

BACKGROUND INFORMATION

In November 2000 the voters of the State of California approved Proposition 39 authorizing the issuance of general obligation bonds by California public school district's and community colleges, under certain circumstances and subject to certain conditions. In November 2012, a general obligation bond proposition (Proposition V) of the Grossmont-Cuyamaca Community College District was approved by the voters of the District. Proposition V authorized the District to issue up to \$398 million of general obligation bonds to finance various capital projects, and related costs, as specified in the bond measure provisions of Proposition V.

Pursuant to the requirements of Proposition 39, and related state legislation, the Board of Trustees of the District established a Citizens' Bond Oversight Committee (CBOC) and appointed its members. The principal purpose of the CBOC, as set out in state law, is to inform the public as to the expenditures of the proceeds of the bonds issued pursuant to the Proposition V bond authorization. The CBOC is required to issue at least one report annually as to its activities and findings.

Section 1(b)(3)(C) of Article XIIIA of the California Constitution requires the District to conduct an annual independent performance audit to ensure that the proceeds of the bonds deposited into the Proposition V Building Fund have been expended only for the authorized bond projects. Consistent with this provision, Section 15286 of the California Education Code requires the performance audit to be conducted in accordance with the Government Auditing Standards issued by the Comptroller General of the United States and be submitted to the CBOC by March 31 of each year.

The CBOC was comprised of the following members as of June 30, 2014:

Ron Oberndorfer	Chair	El Cajon, CA
Bill Baber	Audit Sub-Committee	La Mesa, CA
Paul Botte	Audit Sub-Committee	El Cajon, CA
Nathan O'Hare	Audit Sub-Committee	El Cajon, CA
Zack Gianino	Communications Sub-Committee	Santee, CA
Gwen Miller	Communications Sub-Committee	El Cajon, CA
Glenice Stainbrook	Communications Sub-Committee	La Mesa, CA
Emile Zouhar	Communications Sub-Committee	La Mesa, CA
Warren Ates	Construction Sub-Committee	Santee, CA
George Bonner	Construction Sub-Committee	La Mesa, CA
Ed Oremen	Construction Sub-Committee	La Mesa, CA

PROPOSITION 39 GENERAL OBLIGATION BONDS PROPOSITION V PERFORMANCE AUDIT June 30, 2014

OBJECTIVES

The objectives of our Performance Audit were to:

- Determine the expenditures charged to the District Proposition V Building Fund.
- Determine whether expenditures charged to the Proposition V Building Fund have been made in accordance with the bond project list approved by the voters through the approval of Proposition V in November 2012.
- Note incongruities, system weaknesses, or non-compliance with specific California Education Code sections related to bond oversight and provide recommendations for improvement.
- Provide the District Trustees and the Citizens' Bond Oversight Committee with a performance audit as required under the provisions of the California Constitution and California Education Code.

SCOPE OF THE AUDIT

The scope of our Performance Audit covered the fiscal period from July 1, 2013 to June 30, 2014. The sample of expenditures tested included object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other state or local funding sources, other than the proceeds of the bonds, were not included within the scope of our audit. Expenditures incurred subsequent to June 30, 2014, were not reviewed or included within the scope of our audit or in this report.

PROPOSITION 39 GENERAL OBLIGATION BONDS PROPOSITION V PERFORMANCE AUDIT June 30, 2014

PROCEDURES PERFORMED

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2014, for the Proposition V Building Fund. We also reviewed documentation, including the District website, for compliance with California Education Code Sections 15264 and 15272 - 15286. Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for expenditures to ensure compliance with the requirements of Proposition 39 and Proposition V with regards to the approved bond projects list. We performed the following procedures:

- We reviewed the projects listed to be funded with general obligation bond proceeds as set out in the Proposition V election documents.
- We selected a sample of expenditures for the fiscal year ended June 30, 2014, and reviewed supporting documentation to ensure that such funds were properly expended on the authorized bond projects. Our sample included 43 transactions totaling \$3,242,569. This represents 89% of total expenditures of \$3,655,725.
- We verified that funds from the Proposition V Building Fund were generally expended
 for the construction, reconstruction, acquisition, furnishing and equipping of District
 facilities constituting the authorized bond projects and we verified that funds held in the
 Proposition V Building Fund were not used for salaries of school administrators or other
 operating expenses of the District.

We reviewed documentation, including the District's website, to verify compliance with certain bond oversight requirements of the California Education Code, including the membership makeup of the Citizens' Bond Oversight Committee, publication of committee proceedings, and the issuance of an annual report to the public.

PROPOSITION 39 GENERAL OBLIGATION BONDS PROPOSITION V PERFORMANCE AUDIT June 30, 2014

CONCLUSION

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures of the funds held in the Proposition V Building Fund and that such expenditures were made on authorized bond projects and not expended for salaries of school administrators or other operating expenditures.

PROPOSITION 39 GENERAL OBLIGATION BONDS PROPOSITION V PERFORMANCE AUDIT June 30, 2014

SCHEDULE OF FINDINGS AND RESPONSES

There were no findings related to the performance audit of the Proposition V Building Fund for fiscal year ended June 30, 2014.